



WP3 Inception

Output 3.5 Institutional and Informal Framework: Policies, Plans and Initiatives Background

ANNEX 07 Municipality of Satu Mare (RO)

Final Version

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 ANNEX 07 Municipality of Satu Mare (RO)



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Title:

Institutional and Informal Framework: Policies, Plans and Initiatives Background
ANNEX 07 – Municipality of Satu Mare (RO)

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Short Description:

This activity will mainly focus on major planning instruments that are plans and policies. An in depth analysis of the current working tools, at different institutional level from national planning acts until local urban policies, when present, and regulative instruments are going to be done. It will be a proper screening of policies and plans generating effects on involved territories. Level of integration and capability of making synergy of these different tools is going to be investigated and even the link between policy design and decision makers are going to be examined. This report discuss the incipient stage of policies and plans used in the target area for the Strategic Territorial Agenda.

Keywords:

planning instruments, planning tools, institutional framework, administrative structure, spatial planning system, planning acts, policies, plans, strategies, politics

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Abbreviation List

CKP - cities knowledge platform

ST/UA - Strategic Territorial/ Urban Agendas

TP – Territorial Partner

SEE – South Eastern Europe

SWOT - Strengths, Weaknesses, Opportunities and Threats

UC – Urban Centers

1 Administrative Structure of the TPs State

According to the Local Government Act, local administrative units consist of communes, towns, cities/municipalities and counties. In Romania there are: 103 urban municipality councils, 6 borough (sector) councils in Bucharest, 217 town councils, 2856 commune councils.

At regional level, Romania is divided in 8 development regions: north-west region, south-east Dobrogea region, south Muntenia region, south-west Oltenia region, north-west region, centre region, and Bucuresti-Ilfov region.

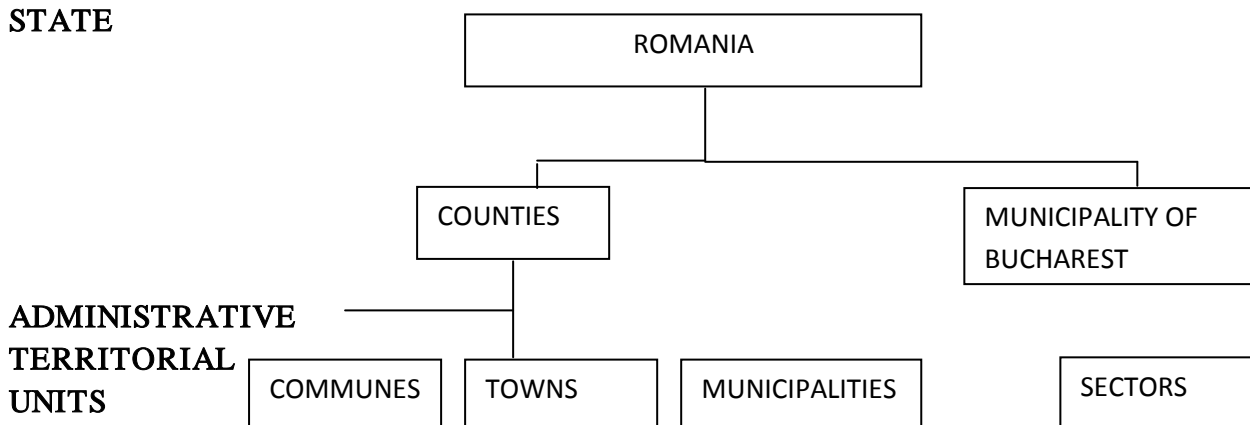
For territorial and administrative purposes, Romania is divided into 41 counties and the city of Bucharest. Each county is governed by an elected county council. The county council is the public administrative authority that coordinates the activities of all villages, town and municipality councils in a county. The central government appoints a prefect for each county. The prefect is the representative of the government at county level and coordinates public services of the ministries and other central agencies in the county. The prefect also has to check that **all** local and county council decisions are issued abiding the law.

The local/county council is a deliberative body composed by councilors elected by direct universal suffrage for a four-year term. The local council approves the budget of the local authority.

The mayor is also elected by direct universal suffrage for a four-year term. He/she is the executive body in charge of running the local public administration. The mayor delegates some responsibilities to the vice-mayor. The mayor is the main budget coordinator and is responsible for the budgetary execution.

Diagram 1: Administrative structure of Romania

STATE



Local authorities have specific functions in the following fields: local development, issuing building permits, local public domain administration, school administration, social security, town planning and

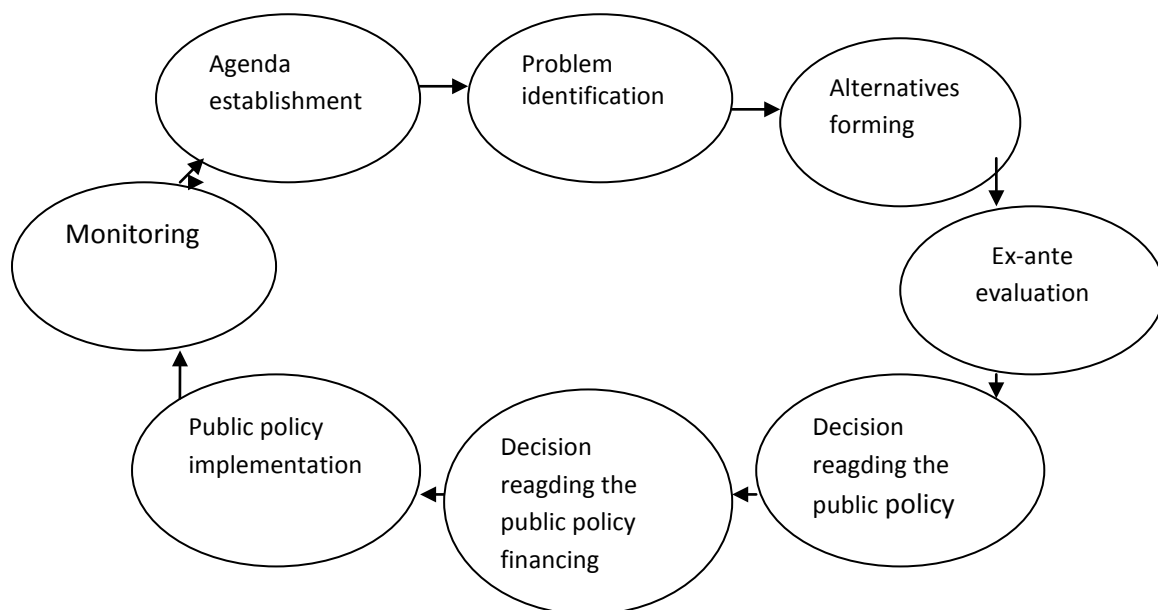
development, environmental protection and rehabilitation, waste management and maintaining and developing parks and public gardens, green areas.

2 Planning System of the TPs State

Table 1: The roles of civil servants and politicians in the process of policy planning

Civil servants	Politicians
<ul style="list-style-type: none"> • data gathering • data analysis • solution finding • policy / planning proposals • stakeholders involvement • planning • implementation • process and results control • evaluation • reporting 	<ul style="list-style-type: none"> • setting up of the policy planning agenda • prioritization • evaluation of the policy planning proposals • policy planning coordination • stakeholders consultation • decision making • task assignment for civil servants • legal and political responsibility

Figure 1: Public policy planning cycle



3 History of Planning Instruments, Policies and Plans on Different Administrative Levels

Satu Mare was declared a municipality as a consequence of Law 2/1968 regarding the administrative reorganization of the national territory, which, among other things replaced regions and districts – as administrative units – with counties and introduced the notion of municipality. Prior to that, Laws 5/1950 and Law 3/1960 had divided the national territory into regions, districts, towns and communes.

In what the recent history of the Satu Mare City is concerned, we were able to identify General Urban Plans dating back to 1974, 1976, 1980, 1992, 1996; the 2000 General Urban Plan validity has been extended, so it is still in force, while the new General Urban Plan is almost ready for approval.

The most common regulation instruments used nowadays by the local administration for planning purposes are:

- Law 215-2001 regarding the local public administration
- Government Decision no. 775/2005 regarding the approval of the Regulation for elaboration, monitoring and evaluation of the public policies procedures at central level;
- Government Decision no. 870/2006 regarding to the Strategy for improvement of the elaboration, coordination and planning of the public policy at the central public administration level;
- Government Decision no. 1361/2006 regarding to the content of the presentation, motivation and justification of government decision projects;
- Government Decision no. 1807/2006 regarding to the approval of the management components in the methodology of strategic planning at the level of central public administration;
- Government Decision no. 158/2008 regarding to the approval of the budgetary execution in the frame of strategic planning at the level of central public administration.

Public policy instruments are: regulation instruments (which establish rights, obligations and standards), financial instruments (subsidies, tax deductions, preferential terms for privileged transactions), information instruments (information dissemination activities, trainings, publications), institutional instruments (institutional development and redesign), delegation of responsibilities towards NGOs.

4 Current Planning Instruments, Policies and Plans on Different Administrative Levels

- **National Territory Spatial Planning (Law 351/2001)**
http://www.mdrl.ro/documente/dezvoltare_teritoriala/amenajarea_teritoriului/patn_elaborate/seclV/lege351.pdf
- **Section I Transport networks**
http://www.mdrl.ro/documente/dezvoltare_teritoriala/amenajarea_teritoriului/patn_en/section_1.pdf
- **Section II Water**
http://www.mdrl.ro/documente/dezvoltare_teritoriala/amenajarea_teritoriului/patn_en/section_2.pdf
- **Section III Protected Areas**
http://www.mdrl.ro/documente/dezvoltare_teritoriala/amenajarea_teritoriului/patn_en/section_3.pdf
- **Section IV Human Settlements Network**
http://www.mdrl.ro/documente/dezvoltare_teritoriala/amenajarea_teritoriului/patn_en/section_4.pdf
- **Section V Areas of Natural Risk**
http://www.mdrl.ro/documente/dezvoltare_teritoriala/amenajarea_teritoriului/patn_en/section_5.pdf
- **Law 350/2001 – Urban development and spatial planning**
- **National Sustainable Development Strategy Romania 2013-2020-2030**
<http://www.insse.ro/cms/files/IDDT%202012/sndd-final-en.pdf>

The document describes the current socio-economic system and natural capital of Romania, the development objectives for 2013, 2020, 2030 regarding key challenges, financial and economic instruments, communication, mobilizing actors and multiplying success, the issues and concerns specific to Romania, risks and vulnerabilities caused by domestic and external circumstances, sustainable growth, structural change and macroeconomic balance, regional development and local action, specific rural development issues, spatial planning and zoning, the cultural dimension of sustainable development, administrative capacity and quality of public services, foreign and security policy.
- **Strategic Development Regional Framework 2007-2013 for the North-West Region**
http://www.nord-vest.ro/Document_Files/Planul-de-Dezvoltare-Regionala-2007-2013/00000126/61anf_PDR%20%202007-2013_hpqtpb.zip

The strategy contains: medium and long term (2017) strategic objectives, measures and key actions in priority domains (income, mobility, life quality, public administration services).
- **Regional Sectorial Programming Document for the Development of Tourism in the North-West Region 2007-2013**

http://www.nord-vest.ro/Document_Files/Documente-de-Programare-Regionale-Sectoriale/00000127/b00r1_Document%20Regional%20Sectorial%20de%20Programare%20Dezvoltarea%20Turismului%20in%20regiunea%20Nord-Vest%202007-2013_3gi66x.pdf

The document describes the actual situation of tourism in the north-west region, the tourism products, the strategy for tourism development in the north-west region, and project proposals for the 2007-2013 period.

- **Programming Document for Economic Competitiveness North-West Region 2007-2013**

http://www.nord-vest.ro/Document_Files/Documente-de-Programare-Regionale-Sectoriale/00000127/bdixj_Document%20de%20Programare%20Competitivitate%20Economica%202007-2013%20Transilvania%20de%20Nord_486mt1.pdf

The document contains an analysis regarding the regional economic indicators, the evolution of the labor market, infrastructure, the increase the economical competitiveness, regional image of the activity of the Research, Development & Innovation sector.

- **Regional Programming Document Human Resources Development North-West Region 2007-2013**

http://www.nord-vest.ro/Document_Files/Documente-de-Programare-Regionale-Sectoriale/00000127/gfujd_Document%20Regional%20de%20Programare%20DEZVOLTAREA%20RESURSELOR%20UMANE%20TRANSILVANIA%20DE%20NORD%202007-2013%20-%20DRAFT_3inq6o.pdf

The main objectives in the human resources filed mentioned in this document are:

- to increase the involvement of the regional partners;
- to contribute to the national programming by analyzing needs and priorities
- to increase the administrative and management capacity of the local/regional and national authorities.

- **Regional Programming Document for the Environment North-West Region 2007-2013**

http://www.nord-vest.ro/Document_Files/Documente-de-Programare-Regionale-Sectoriale/00000127/km1ga_Documentul%20de%20Programare%20Mediu%20Transilvania%20de%20Nord%202007-2013_lppcs0.pdf

The main principles at the basis of these documents are:

- development and prudent use of renewable energy;
- durable use of the natural resources;
- integration of environment protection principles in domains such as: land use, durable use of the water and waste management.

- **Regional Programming Document for Transportation North-West Region 2007-2013**

http://www.nord-vest.ro/Document_Files/Documente-de-Programare-Regionale-Sectoriale/00000127/s13w4_document%20de%20programare%20transporturi_eud411.pdf

The document describes: the transport profile (road, railway and air transportation infrastructure), the development vision for the region for the 2007-2013 period, strategic objectives, targets and indicators as well as project proposals.

- **The Satu Mare County Development Strategy 2013-2020**

http://cism.ro/proiecte/dezvoltare_regionala/strategii/strategia-de-dezvoltare/

The document aims at planning the strategic development of the Satu Mare county through project prioritization, following thorough evaluation criteria and implementation methodology.

- **The Satu Mare County Regional Marketing Strategy 2013-2020**

http://cism.ro/proiecte/dezvoltare_regionala/strategii/strategia-de-marketing-regional-a-judetului-satu-mare-2013-2020/

The document contains the following information: marketing objectives (action plan, budget planning for the 2013-2020 period, promotion activities, organizational and cooperation structure, target lactions for marketing activities), case studies and general and operational marketing objectives.

- **The Satu Mare County Socio-Economic Development Programme**

<http://www.prefecturasatumare.ro/images/stories/Fisiere/Colegiu%20prefectural%202013/17aprilie2013/Propuneri%20program%20judet%202013.doc>

The document's scope is to design macroeconomic and policy actions in the following domains: agriculture, water and forests, budget, communication, culture, development and public administration, education, research, energy, finances, European funds, commerce and industry, justice, environment, health, sports and youth, transport, tourism, business and minorities.

- **The General Urban Plan 2000 – (validity extended)**

- **The Strategic Plan for the Satu Mare City Development 2008-2015**

The strategy focuses on the following key domains: infrastructure, economic development, environment, town administration and quality of life.

- **The Satu Mare Integrated Urban Development Plan**

<http://www.satu-mare.ro/fisiere/AnexalahotarareprivindaprobareaPIDUfinal.pdf>

The Satu Mare Integrated Urban Development Plan makes a description of the Municipality of Satu Mare taking into consideration the demographic and economic characteristics, the dynamic of investments and the development potential of the municipality. The development strategy of the municipality features a development vision, strategic objectives, axes and programmes, development priorities. The action plan consists of a list of projects and the estimated budget for these projects.

5 Impact of the Most Important Plans, Planning Instruments and Policies on the Area of Intervention

Table 2: Detailed description of the impact of the most important plans, planning instruments and policies on the area of intervention

Administrative level	Name of the document	Define: formal or informal document	Positive impact on the area of intervention	Negative impact on the area of intervention
National level	National Territory Spatial Planning (Law 351/2001)	formal	Reglemented territory Spatial Planning.	
	Law 215/2001 regarding the local public administration	formal	Clearcut role and responsibilities division	
	Law 350/2001 –Urbanism and spatial planning	formal	Spatial Planning.	
	National Sustainable Development Strategy Romania 2013-2020-2030	formal	Established objectives for 2013, 2020, 2030.	
Regional level	Strategic Development Regional Framework 2007-2013 for the North-West Region	formal	Established medium and long term (2017) strategic objectives, measures and key actions in priority domains.	
	Regional Sectorial Programming Document for the Development of Tourism in the North-West Region 2007-2013	formal	Project proposals for the 2007-2013 period	
	Programming Document for Economic Competitiveness North-West Region 2007-2013	formal	Established regional economic indicators.	
	Regional Programming Document Human Resources Development North-West Region 2007-2013	formal	Established objectives in the human resources filed.	
	Regional Programming Document for the	formal	Established intervention	

Administrative level	Name of the document	Define: formal or informal document	Positive impact on the area of intervention	Negative impact on the area of intervention
	Environment North-West Region 2007-2013		domains.	
	Regional Programming Document for Transportation North-West Region 2007-2013	formal	Project proposals	
County level	The Satu Mare County Spatial Plan	formal	Established spatial and functional sets of planning rules	
	The Satu Mare County Development Strategy 2013-2020	formal	Project proposals and prioritization.	
	The Satu Mare County Regional Marketing Strategy 2013-2020	formal	General and operational marketing objectives.	
	The Satu Mare County Socio-Economic Development Programme	formal	Established policy actions.	
Municipal level	The Satu Mare General Urban Plan	formal	Established spatial and functional sets of planning rules	
	The Strategic Plan for the Satu Mare City Development 2008-2015	formal	Priorities for city development 2008-2015.	
	The Satu Mare Integrated Urban Development Plan	formal	A list of projects.	

6 Do You Already Know If You Will Need to Change Existing or Prepare New Formal Documents? If So, Which Ones?

No additional information provided.

7 Additional Information You Feel You Need To Add To Clarify the Current Situation

No additional information provided.